

625 Fisgard St., Victoria, BC V8W 1R7

## Notice of Meeting and Meeting Agenda Capital Regional Hospital District Board

Wednesday, September 9, 2020

1:00 PM

6th Floor Boardroom 625 Fisgard Street Victoria, BC

The Capital Regional District strives to be a place where inclusion is paramount and all people are treated with dignity. We pledge to make our meetings a place where all feel welcome and respected.

- 1. TERRITORIAL ACKNOWLEDGEMENT
- 2. APPROVAL OF THE AGENDA
- 3. ADOPTION OF MINUTES

**3.1.** <u>20-338</u> Minutes of the April 22, 2020, May 13, 2020, and May 27, 2020 Capital

Regional Hospital District Board Meetings

Recommendation: That the minutes of the Capital Regional Hospital District Board meetings of April 22,

2020, May 13, 2020, and May 27, 2020 be adopted as circulated.

(NWA)

<u>Attachments:</u> Minutes - April 22, 2020

Minutes - May 13, 2020 Minutes - May 27, 2020

- 4. REPORT OF THE CHAIR
- 5. PRESENTATIONS/DELEGATIONS
- 5.1 Presentations
- 5.2 Delegations
- 6. CONSENT AGENDA
- 7. ADMINISTRATION REPORTS
- 8. REPORTS OF COMMITTEES

Hospitals and Housing Committee

**8.1.** <u>20-499</u> Victoria Urgent and Primary Care Centre Fund Request

**Recommendation:** The Hospitals and Housing Committee recommends to the Capital Regional Hospital

District (CRHD) Board:

a) That CRHD funding in the amount of \$1,500,000 be approved for Victoria Urgent and

Primary Care Centre (UPCC);

b) That CRHD Bylaw No. 402, "Capital Regional Hospital District Capital Bylaw No. 177, 2020" (for a maximum of \$1,500,000 be introduced and read a first, second, and third

time;

c) That Bylaw No. 402 be adopted; and

d) That CRHD provide Island Health a letter of support to designate Victoria UPCC a

health facility under Section 49 of the Hospital District Act.

(WA, 2/3 on adoption)

Attachments: Staff Report: Victoria UPCC Fund Request

Appendix A: CRHD Bylaw No. 402
Appendix B: Draft Letter of Support

8.2. 20-508 Oak Bay Lodge Planning

Recommendation: The Hospitals and Housing Committee recommends to the Capital Regional Hospital

District Board:

That the Oak Bay Lodge Planning report be received for information.

(NWA)

<u>Attachments:</u> <u>Staff Report: Oak Bay Lodge Planning</u>

Appendix A: BC Housing Letter

#### 9. BYLAWS

#### 10. NOTICE(S) OF MOTION

#### 11. NEW BUSINESS

#### 12. MOTION TO CLOSE THE MEETING

**12.1.** 20-545 Motion to Close the Meeting

Recommendation: That the meeting be closed for Intergovernmental Negotiations in accordance with

Section 90(2)(b) of the Community Charter.

(NWA)

#### 13. RISE AND REPORT

#### 14. ADJOURNMENT

Voting Key:

NWA - Non-weighted vote of all Directors

NWP - Non-weighted vote of participants (as listed)

WA - Weighted vote of all Directors

WP - Weighted vote of participants (as listed)



625 Fisgard St., Victoria, BC V8W 1R7

## **Meeting Minutes**

## **Capital Regional Hospital District Board**

Wednesday, April 22, 2020 1:00 PM Room 488
625 Fisgard Street
Victoria, BC

#### **Special Meeting**

#### PRESENT:

Directors: D. Blackwell (Chair), C. Plant (Vice-Chair), S. Brice (EP), B. Desjardins (EP), F. Haynes (EP), L. Helps, M. Hicks (EP), G. Holman (EP), D. Howe (EP), B. Isitt (EP), J. Loveday (EP), C. McNeil-Smith (EP), R. Martin (EP), R. Mersereau (EP), K. Murdoch (EP), G. Orr (EP), J. Ranns (EP), D. Screech (EP), L. Seaton (EP), M. Tait (EP), N. Taylor (EP), K. Williams (EP), R. Windsor (EP), G. Young (EP)

Staff: R. Lapham, Chief Administrative Officer; N. Chan, Chief Financial Officer; L. Hutcheson, General Manager, Parks and Environmental Services (EP); K. Lorette, General Manager, Planning and Protective Services (EP); K. Morley, General Manager, Corporate Services; E. Gorman, Deputy Corporate Officer (EP); T. Pillipow, Committee Clerk (Recorder)

EP - Electronic Participation

The meeting was called to order at 1:22 pm.

#### 1. TERRITORIAL ACKNOWLEDGEMENT

Director Helps provided a Territorial Acknowledgement in the preceding meeting.

#### 2. APPROVAL OF THE AGENDA

MOVED by Director Helps, SECONDED by Director Plant, That the agenda for the April 22, 2020 of the Capital Regional Hospital District Board meeting be approved. CARRIED

#### 3. PRESENTATIONS/DELEGATIONS

#### 3.1 Presentations

There were no Presentations.

#### 3.2 Delegations

There were no Delegations.

#### 4. SPECIAL MEETING MATTERS

4.1.	20-278	2020 Minor Cap	ital Projects and	d Equipment	- Approv	al of Ca	apital By	ylaw

K. Lorette spoke to Item 4.1.

MOVED by Director Plant, SECONDED by Director Helps,

- a) That the recommended 2020 Minor Capital Projects totalling \$3,750,000 be approved and expensed from the 2020 requisition;
- b) That the recommended 2020 equipment grants of \$30,000 to Mount St. Mary Hospital and \$2,925,000 to Island Health be approved and expensed from the 2020 requisition;
- c) That Capital Bylaw No. 401, "Capital Regional Hospital District Bylaw No. 176, 2020" be introduced and read a first and second time;
- d) That Bylaw No. 401 be read a third time.

**CARRIED** 

MOVED by Director Plant, SECONDED by Director Helps,

e) That Bylaw No. 401 be adopted.

**CARRIED** 

#### **4.2**. 20-229

Capital Regional Hospital District Investment Portfolio Holdings and Performance Annual Update

N. Chan spoke to Item 4.2.

Discussion ensued on the implications of a delay in transfer of Summit.

MOVED by Director Helps, SECONDED by Director Plant,
That the Capital Regional Hospital District Investment Portfolio Holdings and
Performance Annual Update be received for information.
CARRIED

#### 7. ADJOURNMENT

MOVED by Director Plant, SECONDED by Director Helps, That the April 22, 2020 Capital Regional Hospital District Board meeting be adjourned at 1:32 pm. CARRIED



625 Fisgard St., Victoria, BC V8W 1R7

## **Meeting Minutes**

## **Capital Regional Hospital District Board**

Wednesday, May 13, 2020

1:00 PM

6th Floor Boardroom 625 Fisgard Street Victoria, BC

#### **PRESENT**

Directors: D. Blackwell (Chair), C. Plant (Vice-Chair), S. Brice (EP), B. Desjardins, F. Haynes (1:04 pm EP), L. Helps (EP), M. Hicks (EP), G. Holman (EP), D. Howe, B. Isitt, J. Loveday (EP), C. McNeil-Smith (EP), R. Martin (EP), R. Mersereau (EP), K. Murdoch (EP), G. Orr (EP), D. Screech (EP), L. Seaton (EP), N. Taylor, K. Williams (EP), G. Young

Staff: Staff: R. Lapham, Chief Administrative Officer; N. Chan, Chief Financial Officer; G. Harris, Acting General Manager, Parks and Environmental Services (for L. Hutcheson); K. Lorette, General Manager, Planning and Protective Services; K. Morley, General Manager, Corporate Services; T. Robbins, General Manager, Integrated Water Services; R. Lachance, Senior Manager, Financial Services; E. Sinclair, Planner, Regional and Strategic Planning; E. Gorman, Deputy Corporate Officer; S. Closson, Committee Clerk (Recorder)

Guest: Lenora Lee, Senior Audit Consultant, KPMG (EP)

EP - Electronic Participation

Regrets: Directors: Ranns, Tait, Windsor

The meeting was called to order at 1:00 pm.

#### 1. TERRITORIAL ACKNOWLEDGEMENT

Chair Blackwell provided a Territorial Acknowledgement.

#### 2. APPROVAL OF THE AGENDA

MOVED by Director Desjardins, SECONDED by Director Howe, That the agenda for the May 13, 2020 Session of the Capital Regional Hospital District Board be approved. CARRIED

#### 3. ADOPTION OF MINUTES

**3.1.** <u>20-294</u> Minutes of the February 12, 2020 and March 18, 2020 Capital Regional Hospital District Board Meetings

MOVED by Director Desjardins, SECONDED by Director Howe, That the minutes of the Capital Regional Hospital District Board meetings of February 12, 2020 and March 18, 2020 be adopted as circulated. CARRIED

#### 4. REPORT OF THE CHAIR

There were no Chair's remarks.

#### 5. PRESENTATIONS/DELEGATIONS

There were no presentations or delegations.

#### 6. CONSENT AGENDA

There were no consent agenda items.

#### 7. ADMINISTRATION REPORTS

#### 7.1. 20-271 Capital Regional Hospital District 2019 Audit Findings Report

N. Chan introduced the Capital Regional Hospital District 2019 Audit Findings Report.

L. Lee (KPMG) provided an overview of the Capital Regional Hospital District 2019 Audit Findings Report.

Discussion ensued on the Oak Bay Lodge's financial status as an asset.

MOVED by Director Plant, SECONDED by Director Howe, That the Capital Regional Hospital District 2019 Audit Findings Report be received and the Capital Regional Hospital District 2019 Audited Financial Statements be approved. CARRIED

#### 8. REPORTS OF COMMITTEES

There were no Reports of Committees.

### 9. BYLAWS

There were no bylaws for consideration.

#### 10. NOTICE(S) OF MOTION

There were no Notice(s) of Motion.

#### 11. NEW BUSINESS

There was no new business.

#### 12. MOTION TO CLOSE THE MEETING

There was no motion to close the meeting.

#### 13. RISE AND REPORT

There was no rise and report.

#### 14. ADJOURNMENT

MOVED by Director Plant, SECONDED by Director Desjardins, That the May 08, 2020 Capital Regional Hospital District Board meeting be adjourned at 1:13 pm. CARRIED

CHAIR	
CERTIFIED CORRECT:	
CORPORATE OFFICER	



625 Fisgard St., Victoria, BC V8W 1R7

## **Meeting Minutes**

## **Capital Regional Hospital District Board**

Wednesday, May 27, 2020

12:45 PM

6th Floor Boardroom 625 Fisgard Street Victoria, BC

#### **Special Meeting**

#### PRESENT:

D. Blackwell (Chair), C. Plant (Vice-Chair), B. Desjardins (EP), F. Haynes, L. Helps (EP), M. Hicks (EP), G. Holman (EP), D. Howe (EP), B. Isitt, J. Loveday (EP), C. McNeil-Smith (EP), R. Martin (EP), R. Mersereau (EP), K. Murdoch (EP), G. Orr (EP), D. Screech, L. Seaton (EP), M. Tait (EP), N. Taylor, K. Williams (EP), R. Windsor (EP), G. Young

Staff: R. Lapham, Chief Administrative Officer; N. Chan, Chief Financial Officer; L. Hutcheson, General Manager, Parks and Environmental Services; K. Lorette, General Manager, Planning and Protective Services; K. Morley, General Manager, Corporate Services; T. Robbins, General Manager, Integrated Water Services; M. Barnes, Senior Manager, Health and Capital Planning Strategies; E. Gorman, Deputy Corporate Officer; T. Pillipow, Committee Clerk (Recorder)

EP - Electronic Participation

Regrets: Directors Brice and Ranns

Guest: David Curtis, Partner, Fasken Law Firm

The meeting was called to order at 12:45 pm.

#### 1. TERRITORIAL ACKNOWLEDGEMENT

Director Taylor provided a Territorial Acknowledgement.

#### 2. APPROVAL OF THE AGENDA

MOVED by Director Plant, SECONDED by Director Mersereau, That the agenda for the May 27, 2020 Session of the Capital Regional Hospital District Board be approved. CARRIED

#### 3. PRESENTATIONS/DELEGATIONS

There were no Presentations or Delegations.

#### 4. SPECIAL MEETING MATTERS

There were no Special Meeting Matters.

#### 5. MOTION TO CLOSE THE MEETING

**5.1.** <u>20-320</u> Motion to Close the Meeting

MOVED by Director Plant, SECONDED by Director Screech,

That the meeting be closed for Litigation in accordance with s. 90 (1)(g) of the

Community Charter.

**DEFEATED** 

#### 6. RISE AND REPORT

The meeting rose from closed session at 1:47 pm without report.

#### 7. ADJOURNMENT

MOVED by Director Taylor, SECONDED by Director Plant,

That the May 27, 2020 Capital Regional Hospital District Board meeting be

adjourned at 1:47 pm.

**CARRIED** 

CHAIR	
CERTIFIED CORRECT:	

**CORPORATE OFFICER** 



# REPORT TO HOSPITALS AND HOUSING COMMITTEE MEETING OF WEDNESDAY, SEPTEMBER 02, 2020

#### **SUBJECT** Victoria Urgent and Primary Care Centre Fund Request

#### **ISSUE SUMMARY**

Approval of a Capital Regional Hospital District (CRHD) \$1,500,000 Capital Expenditure and Borrowing Bylaw is required for Island Health to proceed with the \$5,000,000 Victoria Urgent and Primary Care Centre (UPCC) capital project and provide a letter of support to designate the center located at 1107 Pandora Avenue as a health facility under the *Hospital District Act*.

#### **BACKGROUND**

As part of Island Health's new primary care networks, Victoria UPCC will provide urgent and primary care to patients who do not have a family doctor or nurse practitioner. Primary care networks will be the backbone to a team-based approach, allowing patients access to a full range of health-care options from maternity to end of life, streamlining referrals from one provider to another, and providing better support to family physicians, nurse practitioners, and other primary health-care providers. Victoria UPCC will provide access to care for unexpected, but non-life threatening health concerns requiring same-day treatment and reducing lower-acuity emergency department visits. Victoria UPCC will require tenant improvements and capital acquisition to accommodate the planned services.

A Bylaw (Appendix A) authorizing the Hospital District's capital contribution is required in order to authorize the CRHD's capital contribution of \$1,500,000, which is 30% of the revised total capital budget of \$5,000,000. A request for a letter of support to have the facility designated under the *Hospital District Act* was also received and a draft letter of support is attached as Appendix B.

#### **ALTERNATIVES**

#### Alternative 1

The Hospitals and Housing Committee recommends to the Capital Regional Hospital District (CRHD) Board:

- a) That CRHD funding in the amount of \$1,500,000 be approved for Victoria Urgent and Primary Care Centre (UPCC);
- b) That CRHD Bylaw No. 402, "Capital Regional Hospital District Capital Bylaw No. 177, 2020" (for a maximum of \$1,500,000) be introduced and read a first, second, and third time:
- c) That Bylaw No. 402 be adopted; and
- d) That CRHD provide Island Health a letter of support to designate Victoria UPCC a health facility under Section 49 of the *Hospital District Act*.

#### Alternative 2

That Victoria Urgent and Primary Care Centre Fund Request report be referred back to staff for additional information based on Hospitals and Housing Committee direction.

#### <u>IMPLICATIONS</u>

#### Financial Implications

On October 30, 2019, the CRHD Board approved the project as part of the 2020-2029 CRHD 10-Year Capital Plan. Total project funding for Victoria UPCC, in the amount of \$5,000,000 was included in 2020 of the 2020-2029 Capital Plan.

Victoria UPCC capital budget will be cost shared with the Ministry of Health/Island Health, with CRHD contributing 30% capital towards the project. The CRHD's share of \$1,500,000 would be debt financed through the Municipal Finance Authority. The posted indicative rate for long-term borrowing (5-year), as at August 7, 2020 is 1.02%. As the anticipated financing for Victoria UPCC is spring 2021, a conservative rate of 1.10% with an amortization period of five years was modelled, resulting in annual debt servicing of \$304,738. This debt servicing cost is included in the approved 2020-2024 Final Budget.

#### CONCLUSION

Victoria UPCC project addresses the need to increase access to primary care and was included in 2020 of the 2020-2029 CRHD Capital Plan. With approval of a CRHD \$1,500,000 Capital Expenditure and Borrowing Bylaw, Island Health can proceed with tenant improvements and capital acquisition to accommodate the planned services.

#### **RECOMMENDATION**

The Hospitals and Housing Committee recommends to the Capital Regional Hospital District (CRHD) Board:

- a) That CRHD funding in the amount of \$1,500,000 be approved for Victoria Urgent and Primary Care Centre (UPCC):
- b) That CRHD Bylaw No. 402, "Capital Regional Hospital District Capital Bylaw No. 177, 2020" (for a maximum of \$1,500,000 be introduced and read a first, second, and third time;
- c) That Bylaw No. 402 be adopted; and
- d) That CRHD provide Island Health a letter of support to designate Victoria UPCC a health facility under Section 49 of the *Hospital District Act*.

Submitted by:	Michael Barnes, MPP, Senior Manager, Health & Capital Planning Strategies			
Concurrence:	Michael Barnes, Acting General Manager, Planning & Protective Services			
Concurrence:	Nelson Chan, MBA, CPA, CMA, Chief Financial Officer			
Concurrence:	Ted Robbins, Acting Chief Administrative Officer			

#### **ATTACHMENTS**

Appendix A: CRHD Bylaw No. 402 "Capital Regional Hospital District Capital Bylaw No. 177,

2020"

Appendix B: Draft Letter of Support

	CAPITAL REGIONAL HOSPITAL DISTRICT BYLAW NO. 402					
	CAPITAL EXPENDITURE & BORROWING BYLAW NO. 177, 2020					
****	*******	*******************	******			
moi		nal Hospital District proposes to borrow and bed in Schedule "A" attached hereto and form				
	d whereas those capital expenditures ha ne <i>Hospital District Act</i> ;	ave received the approval required under Sec	tion 23			
		egional Hospital District enacts the following ed by Sections 32 and 33 of the <i>Hospital Dist</i>				
1.		proves the borrowing and expenditure of notitures as described in Schedule "A" attached				
	upon the credit of the District by the issu agreed to by the Municipal Finance Auth	e borrowing of a net sum not exceeding \$1,50 ance and sale of securities in a form and a nority of British Columbia. The term of the secuterest shall be over a term not to exceed FIVE	nanner curities			
3.		iterest during the term of the securities, there s il Hospital District each year, the respective an at year.				
	Hospital District to settle the terms and	cary authority to the Treasurer of the Capital Reconditions of the borrowing and to undertake provide funding in advance of the receipt of British Columbia.	e such			
	This bylaw may be cited for all intents an Capital Bylaw No 177, 2020.	nd purposes as the Capital Regional Hospital	District			
RE	AD A FIRST TIME THIS	DAY OF	, 2020.			
RE	AD A SECOND TIME THIS	DAY OF	, 2020.			
RE	READ A THIRD TIME THIS DAY OF , 20					
AD	OPTED THIS	DAY OF	, 2020.			

Corporate Officer

Chair

## **SCHEDULE "A"**

Bylaw No. 402

## CAPITAL REGIONAL HOSPITAL DISTRICT

### **CAPITAL EXPENDITURE & BORROWING BYLAW**

## **CAPITAL BYLAW NO 177, 2020**

Name of Facility	Project or Equipment Description	Project Number	Amount Covered by CRHD Bylaw (30%)	Amount covered by Province/ Island Health (70%)	Other Share (Specify) (%)	Total Project or Equipment Cost
Victoria Urgent and Primary Care Centre	Victoria Urgent and Primary Care Centre	C-177-01	\$1,500,000.00	\$3,500,000.00	\$0.00	\$5,000,000.00
		Total	\$1,500,000.00	\$3,500,000.00	\$0.00	\$5,000,000.00



PO Box 1000 625 Fisgard Street Victoria, BC, V8W 2S6 T: 250.360.3221 F: 250.360.3300 www.crd.bc.ca

September 2, 2020

Mr. Chris Sullivan, Director Capital Planning Island Health 2101 Richmond Avenue Victoria, BC V8R 4R7

Dear Mr. Sullivan:

Re: Victoria Urgent and Primary Care Centre Request for Designation of Health Unit

On behalf of the Board of Directors of the Capital Regional Hospital District (CRHD), I am writing to express the Board's support of Island Health to have Victoria Urgent Primary Care Centre at 1107 Pandora Avenue, Victoria designated as a health facility under Section 49 of the *Hospital District Act*.

The Board supports the implementation of urgent and primary care centres as part of Island Health's primary care network. Providing a full range of primary health-care options to patients who currently do not have a family doctor or nurse practitioner, including weekends and afterhours, will take pressure off hospital emergency departments.

This is an important project supporting the health of those living on Vancouver Island and the Board fully supports Island Health's request to have Victoria Urgent and Primary Care Centre designated as a health facility.

Sincerely,

Denise Blackwell, Chair Capital Regional Hospital District

cc: Robert Lapham, MCIP, RPP, Chief Administrative Officer
Kevin Lorette, P.Eng., MBA, General Manager Planning and Protective Services
Michael Barnes, Senior Manager, Health & Capital Planning Strategies



# REPORT TO HOSPITALS AND HOUSING COMMITTEE MEETING OF WEDNESDAY, SEPTEMBER 02, 2020

#### **SUBJECT** Oak Bay Lodge Planning

#### **ISSUE SUMMARY**

Oak Bay Lodge temporary use as housing for people experiencing homelessness.

#### **BACKGROUND**

The Capital Regional Hospital District (CRHD) has taken over ownership of Oak Bay Lodge (2251 Cadboro Bay Road) from Vancouver Island Health Authority (VIHA) effective August 14, 2020.

#### **Specifications**

- Oak Bay Lodge is a four-storey building accessed off Cadboro Bay Road and Cranmore Road, and is a 235 bed facility that has an existing parking capacity of 68 stalls.
- The property is bordered on the east by 12 single-family residential lots, three residential lots to the west, and one multiple-family three-storey building located directly next to the lodge on Cadboro Bay Road.
- Lot Size: 1.58 Hectares (170,069.8 Square Feet; 3.90 Acres)
- Zoning: P2 Special Institutional Use: assembly of a long-term care institution.
   (Oak Bay Bylaw 4305 April 24/06) (Zoning Bylaw #3531) The property is surrounded predominantly by the residential zone: RS5 "One-Family Residential". The RM3 Zone "Multiple Dwelling Use three storey" covers the area north of the site, on Cadboro Bay Road.

A Phase 1 Environmental Site Assessment and Hazardous Materials Assessment has been completed. The assessment of the existing building indicates that it is past its useful life and remediation would equal or exceed the costs of building a new facility. Demolition would be necessary for either redevelopment or sale of the property to realize the greatest value.

Two covenants exist on the property stating that the land be used for public good and that the property must be used as a retirement home.

On July 08, 2020 the CRD Board passed the following motion:

Direct staff to work with BC Housing and Island Health to explore the possibility of offering Oak Bay Lodge as temporary COVID 19 related hospital facility and as temporary housing for people experiencing homelessness in the region during the COVID-19 pandemic, and report back to the CRHD Board with options.

#### **ALTERNATIVES**

#### Alternative 1

The Hospitals and Housing Committee recommends to the Capital Regional District Board and the Capital Regional Hospital District Board:

That the Oak Bay Lodge Planning report be received for information.

#### Alternative 2

That the Oak Bay Lodge Planning report be referred back to staff for additional information based on Committee direction.

#### **IMPLICATIONS**

#### Process Implications

On July 14, 2020, CRHD issued an Invitation to Quote to five prospective consultants for the supply and delivery of Community Consultation and Engagement Consultant Services. Prospective consultants were selected upon research of company and/or CRD staff recommendation. Those experienced working with local government and/or municipalities and/or health redevelopment projects were deemed most qualified for initial contact. Written quotes were received August 7, 2020 and staff is in the process of reviewing these submissions. A consultant will be selected shortly and we anticipate community consultation to begin in the fall of 2020.

On July 16, 2020, CRD staff met with BC Housing to tour Oak Bay Lodge to determine operational feasibility of the site. BC Housing indicated they would be using a very limited portion of the site and buildings and would require a two year term with three to four month cancellation notice in order to find alternative housing for people located at the facility. The facility does not have suitable showers, the balconies are unsafe, and the elevator is also a concern.

#### Financial Implications

Staff have allocated \$10 million in the CRHD Capital Plan for Oak Bay Lodge demolition and redevelopment for 2021-2022. Resources will be allocated toward hiring consultants to develop a concept plan and working through a procurement process for receiving development proposals. Costs for the development of the conceptual plan will be funded from the Administration and Feasibility Studies reserve.

#### Social Implications

The purchase and sale agreement with VIHA includes a covenant to be registered against title to lands, which will provide that the land is to be used by the Purchaser and its successors for the public good. "Public good" includes not-for-profit care facilities in the health field or other publicly funded health care services, subsidized, supported or other public housing; shelter accommodation for homeless persons and associated health and social supports including harm reduction. The covenant will provide that any change of use from a "public good" use will only be permitted with the consent of VIHA. This could include other partnership opportunities for non-public uses subject to negotiation with VIHA.

#### Intergovernmental Implications

As noted, a covenant on the property from 1971 indicates that the property must be used as a retirement home. It is our understanding that paramountcy applies to local government regulations and does not apply to civil issues such as covenants. Consequently, BC Housing will need permission from Oak Bay municipality to utilize the facility.

In addition, an initial assessment of the zoning indicates the suggested use of the facility as a homeless shelter would not conform and BC Housing would need to use paramountcy. In order to use paramountcy they would require a leasehold interest in the property.

On July 20, 2020, Oak Bay Council passed a motion requiring a comprehensive planning and consultation process as an essential component of the rezoning process and that any temporary or long term use of the property must go through this process.

On August 5, 2020, the CRD received a letter from BC Housing (see Appendix A) indicating that Oak Bay municipality would require a public hearing in order to discharge or modify the existing covenant (that the property must be used as a retirement home) and this process would be lengthy and the outcome uncertain. As a result, BC Housing recommends finding other facilities that will meet their need and urgency to provide temporary housing within the region.

#### **CONCLUSION**

The existing zoning on the site does not support the temporary use of the facility to house people experiencing homelessness. The covenant requiring the property be used as a retirement home makes the use of paramountcy inapplicable, and Oak Bay Council's requirement for a comprehensive planning and consultation process makes the feasibility of utilizing this site to temporarily house people experiencing homelessness not feasible at this time. The CRHD will continue its redevelopment process and public consultation as planned.

#### **RECOMMENDATION**

The Hospitals and Housing Committee recommends to the Capital Regional District Board and the Capital Regional Hospital District Board:

That the Oak Bay Lodge Planning report be received for information.

	Michael Barnes, MPP, Senior Manager Health & Capital Planning Strategies
Concurrence:	Emily Sinclair, MCIP, RPP, Acting General Manager, Planning & Protective Services
Concurrence:	Ted Robbins, B. Sc., C. Tech., Acting Chief Administrative Officer

Appendix A: BC Housing Letter



1701 – 4555 Kingsway Burnaby, BC V5H 4V8 T: 604 433 1711 F: 604 439 4722 www.bchousing.org

August 5, 2020

Kevin Lorette Planning Manager Capital Regional District 625 Fisgard Street Victoria, BC V8W 1R7

### RE: Oak Bay Lodge Lands

Dear Kevin,

In follow up to our conversation regarding the use of Oak Bay Lodge for temporary housing, Mayor Murdoch has informed me that a public hearing is required for them to consider discharging or modifying the existing covenant restricting the use of the property. The process for this would be lengthy, extensive and the ability to use this facility at the end of the process is uncertain. BC Housing recommend finding other facilities that will meet our deadlines and urgency on this matter to provide temporary housing.

Should you have any questions please feel free to contact me at <a href="mmcnaught@bchousing.org">mmcnaught@bchousing.org</a> or phone 778.452.2744.

Sincerely,

Malcolm McNaughton

Director Regional Development - Vancouver Island