

## Notice of Meeting & Draft Agenda

### GALIANO ISLAND PARKS AND RECREATION COMMISSION

**October 3, 2024 at 9:00 a.m.**

Galiano Library Meeting Room -1290 Sturdies Bay Road

Zoom: <https://zoom.us/j/93440197493?pwd=Z1ZpVGpvbWx0aXFjWCszdzFIRWJxUT09>

Meeting ID: 934 4019 7493 Passcode: 646496

1. **Call to Order & Land Acknowledgement**
2. **Approval of Agenda** October 3, 2024
3. **Adoption of Minutes** September 5 , 2024
4. **Delegation** University of Victoria presentation - Shore Access 17 Restoration
5. **Chair Report**
  - 5.1 Commissioner Terms Review
  - 5.2 Correspondence (Master Plan, Southwind, Warbler Right of Way)
6. **Reports**
  - 6.1 Maintenance Contractor Report
  - 6.2 Parks Trails and Shore Access Report
  - 6.3 Recreation Report
  - 6.4 Volunteers Report
  - 6.5 Betty's Place Operation Subcommittee Report
  - 6.6 Betty's Place Master Planning Committee Report
  - 6.7 GIPRC Master Planning Committee Report
  - 6.8 Treasurer's Report  
-Review Budget 2025 request
7. **Capital Project Updates**
  - 7.1 Silú Park
  - 7.2 Zuker Georgeson Bay Access Restoration
8. **New Business**
  - 8.1 Ready Set Roll update
  - 8.2 In Camera Session
9. **Next Meeting**

## 10. Meeting Adjournment

# GALIANO ISLAND PARKS AND RECREATION COMMISSION Meeting Minutes

**DRAFT**

05 Sept 2024 at 9:00 a.m.  
1290 Sturdies Bay Road/Zoom

**Present:** Commissioners Charlene Dishaw (EP), Murray Scadeng, Barry New, Keith Erickson(EP), Cathy Clinton, Gerald Longson, Jim Henshall(Chair), Andrew Simon(10:00 departure). **Regrets:** Director Paul Brent.

**Staff:** Lori Seay (Recording) Justine Starker(CRD) Emma Davis(CRD)

*EP=Electronic Participation*

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## 1. **CALL TO ORDER & LAND ACKNOWLEDGEMENT**

Call to order at 9:00 a.m. Commission Vice Chair Henshall provided a territorial acknowledgement.

## 2. **APPROVAL OF AGENDA**

**MOVED** by Commissioner Longson, Seconded by Commissioner Henshall that the 05 Sept. 2024 agenda be approved. **CARRIED.**

## 3. **ADOPTION OF MINUTES**

**MOVED** by Commissioner Clinton, Seconded by Commissioner that the 01 Aug 2024 minutes be approved as corrected. **CARRIED.**

## 4. **DELEGATIONS:**

CRD Regional Parks: Justine Starke from CRD reported on behalf of Regional Parks. Three parking spots are slated for Fall 2024. Feedback can be directed to Stuart Walsh at CRD Regional Parks at [sgwalsh@crd.bc.ca](mailto:sgwalsh@crd.bc.ca).

## 5. **ADMINISTRATION REPORTS**

**5.1 Maintenance Contractor's Report:** Report was circulated prior to the meeting. August issues included bags of garbage and construction debris at Retreat and Montague toilets and graffiti at Silu. Replacement stickers for access signs have been ordered. Pilot installation of marine debris collection at Pebble and Morning will be reviewed with project partners in October. The Commission thanked Kristian for his additional efforts in maintenance of public toilets during the busy season.

**ACTION:** Jim will reach out to Michael to arrange toilet coverage for Kristian's holiday.

**5.2 Parks, Trails and Shore Access Report:** Morning Beach and Serenity are scheduled for trail work this fall. Parking signage is being installed at Linklater.

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**5.3 Recreation Report:** Commissioners New and Erickson will meet to discuss decision-making framework for 2025 granting.

**5.4 Volunteer Report:** August report was circulated to stewards.

**5.5 Betty's Place Operations Subcommittee Report:** Water contractor well work is scheduled for Fall 2024. GHCS has asked to retain the rental until April 2025. Current lease expires October 31, 2024.

**MOVED** by Commissioner Henshall, Seconded by Commissioner Clinton that GIPRC extend the Kennedy house lease until April 30, 2025. **CARRIED.**

**5.6 Betty's Place Master Planning Subcommittee:** An RFP for Building Structural Assessment has been reviewed and is being circulated with support from CRD. A community consultation event is being organized for 2025.

**ACTION:** Betty Kennedy Master Planning committee to provide Murray with a more detailed budget for improvements in 2025 as well as a budget cost and timeline for an inspection / survey of building and property assets.

**5.7 Treasurer's Report:** July and August financial reports were circulated prior to the meeting. Remaining funds for capital projects were reviewed.

**MOVED** by Commissioner Scadeng, Seconded by Commissioner Clinton to approve the July and August 2024 financial report as circulated. **CARRIED.**

**5.8 GIPRC Master Planning 2025-2030:** A community invitation for suggestions has been published in the Active Page.

## 6. UPDATE STATUS OF CAPITAL PROJECTS

**6.1 Silú Park Completion:** Trail signs were installed after review with CRD Archeology. An opening event is scheduled for Fall 2024. CRD branding materials were reviewed.

**ACTION:** Lori will contact Director Brent regarding the date for Silu and follow up with CRD regarding signage. Commissioner Longson will send Silú teaser for Facebook.

**6.2 Zuker Georgeson Bay Access Restoration:** \$15,000 for cultural work and assets will be carried into 2025. Possible partnership with GCA is being explored for invasives management and restoration work. GCA could also facilitate the

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connection with Restoration students. Commissioner New offered to support volunteer participation.

## 7. **New Business**

**7.1 Ready Set Roll:** Commissioner Henshall agreed to attend the project walkabout on September 18.

**7.2 Trails Collaboration:** Commissioner Scadeng reported on the recent meeting between trail building groups on Galiano. A shared collaborative map was discussed and mapping activities planned. Commissioner Erickson noted the 2018 trail mapping data as a resource.

**7.3 Website:** Commissioners agreed to review the GIPRC website and send feedback to Lori

**7.4 2025 Budget Development:** Budget scenarios were circulated prior to the meeting. Treasurer reviewed the collaborative budget process with CRD. Historically, it reflects a 3% increase over prior year.

**Operations:** Commission reviewed and adjusted operations budget, including the addition of an invasives management budget line. Commissioner Erickson agreed to assess sites for and recommend a blended paid and volunteer management strategy.

**Recreation:** Justine Starke reviewed for budget requests beyond inflationary increases. The Commission agreed by general consent to ask Paul Brent to support an increase to recreation funds who can then support the request.

**ACTION:** Treasurer will contact Director Brent regarding a Recreation Grant increase.

**Capital:** 2025 will focus on Morning Beach work and Kennedy. Costing and project priorities will be developed. Betty's Place Master Planning Committee will meet and send capital budget requests to the Treasurer

**ACTION:** Treasurer will circulate an updated draft budget for review and revision prior to the October meeting.

## 8. **Unaddressed Thoughts and Concerns:** None

**GALIANO ISLAND PARKS AND RECREATION COMMISSION Meeting Minutes**

**DRAFT**

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9. **Next Meeting:**

9:00 a.m. Thursday October 3 2024.

11. **Adjournment at 11:45 a.m.**



# Georgeson Bay Beach Access #17

September 2024

**Jeannine Georgeson**

Galiano Island, BC V0N1P0

250-661-5886

[georgeson508@gmail.com](mailto:georgeson508@gmail.com)

## Overview

In the past, the names of beach access points were selected arbitrarily and without regard for the historical importance of the location. This joint endeavour aims to identify ways to pay tribute to the Georgeson Family's legacy and the history of Georgeson Bay in a manner that is both reverential and supportive of the ongoing ecological rehabilitation of the area. Guests will have the opportunity to learn about the history of the Georgeson family and the bay, as well as discover local Indigenous flora and fauna, their uses, and the correct pronunciation of their hul'q'umi'num' names.

## Goals

1. To commemorate the cultural history and heritage of the Georgeson family and Georgeson Bay, the park's infrastructure includes a combination of art installations, storyboards, and a gate. This will serve as a lasting tribute to their legacy and help preserve their traditions for future generations.
2. Collaboration with Georgeson family members, local Indigenous Knowledge Holders, and artists to create a culturally appropriate and respectful representation of the Georgeson family through art, design, and history. By working together, we can ensure that the project is developed in a manner that is respectful to Indigenous traditions and values.
3. To enhance the ongoing ecological restoration efforts, working with local Indigenous Knowledge Holders and restoration team to incorporate traditional knowledge, uses, and hul'q'umi'num' plant names into storyboards that will complement the site and project. This collaborative approach will help to ensure that the project reflects and respects local Indigenous perspectives on the environment



## Scope

DELIVERABLES	PHASES
<ul style="list-style-type: none"> <li>• Collaboration with the Georgeson Family, and Indigenous community members to develop outcomes</li> <li>• Development of art by local artists and collaborative storyboard installations for plant species and to honour the Georgeson family history</li> <li>• Construction and installation of gate or bench and display infrastructure for the art and storyboards</li> <li>• Opening Event to celebrate and engage the community</li> </ul>	<ul style="list-style-type: none"> <li>• Outreach and planning with stakeholders (4 months)</li> <li>• Development of storyboards and artwork (3 months)</li> <li>• Construction of gate or bench and installations (1 month)</li> <li>• Opening Event(1 month post-installation)</li> </ul>

## Budget

The total proposed 2025 budget for this project is \$10, 500. The following breakdown is the estimated baseline costs by project phase, including costs for honoraria, labour, material, and contingency reserves.

ITEM	NOTES	COST
Bench or Gate(TBD)	Construction and Installation	\$3000
Storyboard Display	Development and installation	\$3000
Naming Event	Communications(\$170); Refreshments at South Hall following(\$400) ; Site prep (\$130)	\$700
Transportation	Boat Charters Penelakut (\$500) for consultation and event/BC Ferry North Van elder(\$240;)On island event transport(\$160)	\$900

Misc	Refreshments-Elder Consult	\$150
Honoraria	J.G to date(\$500) ; Elders consultation(\$400); opening event(\$500); Project Coordination JG (\$1500) and Admin Support(\$350)	\$3250
Subtotal		\$11000
Contingency		\$500
<b>TOTAL</b>		<b>\$11,500</b>

NOTES:

GIRPC is currently developing its 2025 budget submission. If possible, additional funds could be contributed to the project for:

- developing a safer and more accessible approach to the site at the graveled upper portion of the trail. This costing would require assistance from Commissioner Henshall and the GIPRC Maintenance Contractor who is familiar with the site.
  
- ongoing maintenance and monitoring to ensure that Shore Access 17 continues its transition back to the form and function of a native ecosystem. This costing could be included in the Commission’s annual Maintenance Budget.



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**Fwd: Fw: New right of way/trail**

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**From** landwash consulting <landwashconsulting@gmail.com>

**Date** Sat 2024-09-21 8:31 AM

**To** Galiano Island Parks and Recreation Commission <giprc@crd.bc.ca>

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**From:** Emma Davis <[Edavis@crd.bc.ca](mailto:Edavis@crd.bc.ca)>

**Date:** Thu, Sep 19, 2024 at 5:03 PM

**Subject:** Fw: New right of way/trail

**To:** Lori Seay <[Landwashconsulting@gmail.com](mailto:Landwashconsulting@gmail.com)>

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**From:** Avi Bryant <[avi@avibryant.com](mailto:avi@avibryant.com)>

**Sent:** 18 September 2024 20:46

**To:** Emma Davis <[Edavis@crd.bc.ca](mailto:Edavis@crd.bc.ca)>

**Subject:** Fwd: New right of way/trail

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----- Forwarded message -----

**From:** Avi Bryant <[avi@avibryant.com](mailto:avi@avibryant.com)>

**Date:** Mon, Feb 5, 2024 at 8:21 PM

**Subject:** New right of way/trail

**To:** <[GIPRCChair@crd.bc.ca](mailto:GIPRCChair@crd.bc.ca)>

Hey Charlene -

You may have some other way of getting notified about this, but I wanted to make sure you knew that, as of earlier this year, there's a new statutory right of way created by subdivision that has a trail through it, which is likely now the purview of GIPRC.

This is between Warbler N and Warbler S - map attached with the approximate location of the new right of way marked. I expect the CRD Atlas will eventually get updated with the precise location.

(I'm the one emailing because I was involved in the subdivision).

Cheers,  
Avi

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--  
Lori Seay-Potter

Landwash Consulting  
Strategic Support for Non-Profits



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**beach access at the end of Southwind Road**

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**From** Bob Campbell <bobcampbellpeng@gmail.com>

**Date** Mon 2024-09-09 11:53 AM

**To** Galiano Island Parks and Recreation Commission <giprc@crd.bc.ca>

**CRD IT SECURITY WARNING:** This Email is from an EXTERNAL source. Ensure you trust this sender before clicking on any links or attachments.

Hi Charlene!

Thanks for all the great work you do on Galiano! Galiano is better for it. As a dedicated cyclist, I am very interested in ways to support safer cycling on Galiano. Unfortunately, at the moment road conditions in many areas are quite hazardous to cyclists. I'm also interested in your work to preserve Betty Kennedys property.

I own the last house on Southwind Road, my driveway is about 30 feet from the very end of the road, the location of the proposed beach access. The idea of having a beach access at this location was raised about 10-12 years ago, and based on my input then, the idea was dropped. I read that the idea has returned. There are a number of reasons why I didn't then believe this shore access was a good idea and the same reasoning would still apply today.

Today, every car that comes down Southwind to discover that it ends at my property, ends up turning around in my driveway. Some who park at the end, partially block my driveway or make it so I cannot back out of my driveway. Unfortunately Google maps shows Southwind not as the dead end it is, but a loop that winds around further to the south. This is not the case but a large number of people end up at my driveway not understanding why the road ends, then turning around in my driveway. I've also seen cars who want to avoid backing up into my driveway because they see me working in the yard or standing nearby, attempt to back up Southwind! Remember, Southwind is single lane "heritage" road with a ditch down one side, not an easy or safe road to back up. If you build a beach access at this location, I will probably be forced to place a gate across my driveway, every car will now have to back up Southwind.

There is very little space at the end of Southwind to park a car. Three cars would be the maximum, but even if a single car is parked in this space, there is no room to turn around and then my driveway becomes the turnaround point. I've even had people who come down Southwind, park, can't see how to get to the water, see my dock and wander across my yard and down to my dock! Bottom line, there is insufficient room to park cars at the end of Southwind. Please don't make my driveway the turnaround point for every car that comes down Southwind!

As you would know, there is already a beach access on Southwind that has its own parking space and takes users down to a fairly nice beach. The beach below me is pure rock, no sand, no shells and some very large trees that have fallen from the land into the water that during most tide conditions block anyone from walking along the shore. The farthest you can walk if you get around the trees is Tom Henessys house, beyond that the shore is impassible. A beach access at this point does not provide an enticing potential experience to users.

Finally, there is growing number of illegal live-aboards in Montague, many in the corner of the harbour where my house is. The Hennessys have had some use their dock and park on their land to access the shore. At this moment there is a small boat owned by a live aboard tied to a tree at the end of Southwind. I guarantee you that if you put a beach access at the end of Southwind, there will be a number of cars permanently parked at the end of the road and small boats tied to the trees down at the beach.

Bottom line, a beach access at Southwind is a bad idea. There is insufficient room to park cars and turn around and this will force users to either use my driveway or back up the road. Southwind already has a beach access. The shore at the end of Southwind is mostly blocked and not attractive. And finally, please don't make the end of my driveway the parking lot of those living aboard their boats!

Thanks!

Warm regards,

Bob Campbell

# Galiano Island Parks and Recreation Master Plan, 2024-2029

## Observations and Thoughts

The system of trails, parks and shore accesses administered and maintained by the Galiano Island Parks and Recreation Commission is one of the most extensive and mature systems on the Gulf Islands and one of the most used by residents and visitors.

There are few opportunities to add to the public trails and shore accesses through the existing Licence of Occupation tenures now covered by the current agreement with the Ministry of Transportation and Infrastructure (MOTI). Either the undeveloped trails and shore accesses have been regarded as too expensive or complicated to develop or offer very limited new recreational opportunities in neighbourhoods with existing parks and shore accesses.

Opportunities to add to the Commission's infrastructure on Galiano Island will certainly come about through active Island Trust re-zoning applications now before the Galiano Island Local Trust Committee, expected future re-zoning proposals and through the sub-division application process administered by MOTI. Both processes have provision for the creation of public, community benefits such as parks or shore accesses, some of which have eventually become the responsibility of the Commission, through the Capital Regional District.

Should such additions to the public parks systems on Galiano be realized, the Commission will likely face capital expenditures, as it did in bringing Silú Park into being. Adding new shore accesses will not be as expensive, but will also add to the maintenance and operations budgets of the future.

A major component of the Commission's up-dated Master Plan will be the future of the Kennedy bequest. Once your planning process for the two properties is complete, it - and its financial implications - will have to be integrated into the new Master Plan.

These comments and observations are focused on the your significant other - the existing park, trail and shore access infrastructure. My suggestions are skewed by my greater familiarity of facilities at the south end of Galiano.

### **Master Plan 2019-2024 opportunities**

A number of the priorities of the current Master Plan, for which you are now seeking public input, have not been fully realized. These include:

- an engineering study for Matthews/Whipple shore access
- mobility impaired enhancements for shore accesses
- a vault toilet at Gulfside, and

- possible shore accesses at Wesley and Graham.

I recommend pursuing the capital investment needed for an engineering study to ensure safe access on the Commission's only "black diamond" shore access. As this shore access borders on the CRD Regional Matthews Point Park, I believe the Commission should seek a cost-sharing arrangement with the CRD, to recognize the impact on increased usage that the new Regional Park is bringing to the Commission's trail down to the beach in Active Pass.

The need for mobility impaired access has not decreased on Galiano Island. An initial assessment identified three possible candidates for an accessibility project. The new Commission should, in 2025, re-assess the plans for Shaw's Landing and further identify other possible locations.

While it was decided not to engage with MOTI to explore the possibility to extending the Sturdies Bay Trail to Burrill Road, increasing foot, bike and car traffic from the BC Ferry terminal warrants, I submit, a re-activation of the potential.

I do not believe that development of shore accesses at either Wesley or Graham should be pursued. Both are challenging to develop and offer limited community benefit or, at best, duplicate other nearby public shoreline access.

### **Reinforcing the system**

I believe the focus of capital expenditures in the short term should be the reinforcement and strengthening the resilience of the existing parks, trails and shore accesses rather than adding to the infrastructure the Commission now maintains. This could require a number of minor capital expenditures beyond business as usual - the ongoing maintenance, operations and asset replacement and may even reduce those expenditures.

The need for a more robust infrastructure is partially driven by climate change, the increasing Island population and use and updating older structures.

Some examples could include:

- Installing modern vault toilets at Gulfside, Twiss and the Skate Park;
- Box stairs on the climb out of Tricia Way Park to Georgia View ;
- Elevated crib and fill sections for low, wet portions of shore accesses such as Scorpion and Sticks West for better all season use;
- Installing new benches, available for cost-recovery sponsorship, at high use sites such as Salamanca, Cain, Arbutus Point and other shore accesses.

### **MOTI relationship**



The agreement between MOTI and the CRD, and thus the GIPRC, creating the non-exclusive Licences of Occupation (LOO) is up for review and renewal in 2026. This is an opportunity to streamline the number of shore accesses actually administered by the Commission; to put the agreement on a more reciprocal relationship; and may even offer the potential to convert the tenure of shore accesses to park status. As such, I believe the Master Plan should recognize the opportunities and seek public input and guidance.

The current Master Plan lists 11 shore accesses (included in the LOO) not scheduled for any improvements. With the Commission decision not to proceed with Zayer and the tenuous status of Wesley and Graham, I believe it is time to drop these “non-performers” from the LOO and concentrate on the 47 the Commission has an interest in - public feedback on dropping them would be welcome in any community outreach activities. These 14 shore accesses would revert to MOTI's jurisdiction along with the 22 or so other shore accesses. But they would remain as potential additions for future Commissions.

The current agreement with MOTI supports an imbalance in the working relationship. The Commission is required to consult with and advise MOTI of its intentions to make improvements or changes under the LOO. However, MOTI is not required to consult with or even advise the Commission if it undertakes works within individual LOOs or even if it entertains and permits a third party use of area defined by a non-exclusive LOO.

A simple amendment to the covering agreement would re-set the balance in the partnership and harmonize working relationships. It could also reduce possible friction with neighbours or other users of joint use shore accesses.

I believe the Commission should seek public feedback on the potential (a suggestion made by MOTI staff during a recent conversation) to convert a non-exclusive LOO shore access tenure to a more permanent, exclusive park tenure status. This would involve negotiation with MOTI, and, if approved, a potential transfer of the land to the CRD/Commission.

Such a change in status/tenure would clearly designate public responsibility and authority for all activities. An obvious candidate for such a change in status could be the Zuker shore access where the Commission has invested considerable resources, time and community and academic partnerships on a pilot project to replace invasive species with native plants. Zuker should be a park with a shore access. I believe there would be significant community support for such a change in status and that the Commission should signal its intention to pursue that goal.

## **Recreation**

As you are well aware, the population of Galiano has been growing and is feeling the demand for more recreational activities, particularly inclusive activities. Community organizations have and are responding to that growing need - that is evident from the number of organizations seeking recreational grant funding from the Commission.

I believe the GIPRC should take a hard look at its budget allocation and increase funding for recreational grants. Increasing the budget by an inflation factor only will never address the current and future short-falls in available funding. It leaves the Commission treading water and not fully responding to the growing community need.

An increase in the levies on the tax base may not be enough or sustainable. Rather, an assessment of the Commission's spending priorities and directing capital expenditures to system reinforcement (potentially reducing the maintenance and operational budgets) is needed to look at options, which can then be presented to the community for its feedback.

## **Other planning**

I believe that, within the next few years, the Island Trust will embark on a review and update of its Official Community Plan. Part of the existing OCP is an aspirational Trails Network Plan (2011). That Plan also forms part of the current Master Plan.

The Commission took the lead in developing that plan and worked with several volunteer organizations, NGOs, and other community park developers. Is it willing to take the lead again? If so, resources will be required.

**Stephen Rybak**  
**September 2024**